

## Health Advisory:

### Suspicious Activity Reporting Criteria

**August 6, 2004**

This document will be updated as new information becomes available. The current version can always be viewed at <http://www.dhss.state.mo.us/>.

The Missouri Department of Health & Senior Services (DHSS) is now using 4 types of documents to provide important information to medical and public health professionals, and to other interested persons:

**Health Alerts** convey information of the highest level of importance which warrants immediate action or attention from Missouri health providers, emergency responders, public health agencies, and/or the public.

**Health Advisories** provide important information for a specific incident or situation, including that impacting neighboring states; may not require immediate action.

**Health Guidances** contain comprehensive information pertaining to a particular disease or condition, and include recommendations, guidelines, etc. endorsed by DHSS.

**Health Updates** provide new or updated information on an incident or situation; can also provide information to update a previously sent Health Alert, Health Advisory, or Health Guidance; unlikely to require immediate action.

**FROM: RICHARD C. DUNN  
DIRECTOR**

**SUBJECT: Suspicious Activity Reporting Criteria**

On August 3, 2004, the U.S. Department of Homeland Security (DHS) and the Federal Bureau of Investigation (FBI) released a memorandum requesting that persons in critical infrastructure/key resource facilities report information concerning suspicious or criminal activity to their local FBI Joint Terrorism Task Force (JTTF) and the Homeland Security Operations Center (HSOC) or the National Infrastructure Coordination Center (NICC). There are four critical infrastructures essential to public health protection:

- ✓ Food/Agriculture;
- ✓ Public Health;
- ✓ Water; and
- ✓ Emergency Services.

Such suspicious activities are described as those potentially indicative of pre-operational terrorist planning, and include surveillance/probing activities and threats/warnings. The memorandum notes that among the numerous critical infrastructure/key resource facilities are public health and government facilities.

The Missouri Department of Health and Senior Services (DHSS) strongly recommends that all public health agencies, as well as all health care facilities, follow these recommendations.

The full text of the DHS/FBI memorandum is attached. If you have questions, contact DHSS' Center for Emergency Response & Terrorism at 800/392-0272.

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**Health Advisory  
August 6, 2004**

**MEMORANDUM FROM DEPARTMENT OF HOMELAND SECURITY (DHS) AND  
FEDERAL BUREAU OF INVESTIGATION (FBI)**

**August 3, 2004**

**SUBJECT: Suspicious Activity Reporting Criteria for Infrastructure Owners and Operators**

**FOR: Information Sharing and Analysis Centers (ISACs), State Homeland Security  
Advisors, Government First Responders, Security Managers, and Facility Operators**

**DHS and FBI encourage recipients of this memorandum to report information concerning suspicious or criminal activity to their local FBI Joint Terrorism Task Force (JTTF) – the regional phone numbers can be found online at <http://www.fbi.gov/contact/fo/fo.htm> - and the Homeland Security Operations Center (HSOC) or the National Infrastructure Coordination Center (NICC), a sub-element of the HSOC in support of the private sector and critical infrastructures. The HSOC can be reached via telephone at 202-282-8101 or by email at [HSCenter@dhs.gov](mailto:HSCenter@dhs.gov); and the NICC/HSOC can be reached via telephone at 202-282-9201 or via email at [NICC@dhs.gov](mailto:NICC@dhs.gov).**

**Each report submitted should include the date, time, location, type of surveillance, number of people and type of equipment used for the activity, the name of the submitting company and a designated point of contact (POC).**

**Overview**

DHS and FBI request that the owners and operators of the nation's critical infrastructure/key resource facilities (see Appendix), provide reporting to the above offices on the following types of suspicious activities potentially indicative of pre-operational terrorist planning:

**Surveillance/Probing Activity**

- Report attempts to test or conduct reconnaissance of security operations at critical infrastructure/key resource facilities, high profile venues or sector-specific events.
- Report any persons showing uncommon interest in security measures or personnel, entry points or access controls, or perimeter barriers such as fences or walls.
- Report any persons showing uncommon interest in critical infrastructure/key resource facilities, networks, or systems (e.g. photographing or videotaping assets).
- Report any theft of or missing official company identification documents, uniforms, credentials, or vehicles necessary for accessing critical infrastructure/key resource facilities or sector-specific events.
- Report all suspicious attempts to recruit employees or persons knowledgeable about key personnel or critical infrastructure/key resource facilities, networks, or systems.

- Report any theft, purchase, or suspicious means of obtaining plans, blueprints, alarm system schematics, or similar physical security-related or sensitive information related to a facility with critical infrastructure/key resource facilities or systems.
- Report any discovery of documents (particularly foreign language products) containing pictures or drawings of critical infrastructure/key resource facilities or systems.
- Report any persons near critical infrastructure/key resource facilities who do not fit the surrounding environment, such as individuals wearing improper attire for conditions or not normally present in the area (such as, homeless persons, street vendors, demonstrators, or street sweepers).
- Report pedestrian surveillance near critical infrastructure/key resource facilities involving any surveillance activity of sensitive operations, including photography, videotaping, or extensive note-taking/use of audio recorder (regardless of the number of individuals involved), or mobile surveillance by cars, trucks, motorcycles, boats or small aircraft.

#### **Threats/Warnings**

- Report all threats/warnings that could affect the reliability and operation of the nation's critical infrastructures/key resources.
- Report discoveries of website postings which make violent threats specific to critical infrastructures or sector specific events.

**For comments or questions related to the content or dissemination of this memorandum, please contact the DHS/Information Analysis and Infrastructure Protection Directorate's Requirements Division at [DHS.IAIP@DHS.GOV](mailto:DHS.IAIP@DHS.GOV).**

## **APPENDIX**

### **CRITICAL INFRASTRUCTURES AND KEY RESOURCE FACILITIES<sup>1</sup>**

#### **Critical Infrastructures**

- Banking and Finance
- Chemical
- Defense Industrial Base
- Electric Power
- Emergency Services
- Food/Agriculture
- Information Technology
- National Monuments and Icons
- Oil and Natural Gas
- Postal and Shipping
- Public Health
- Telecommunications
- Transportation (Rail/Mass Transit, Maritime, Aviation, Highway)
- Water

#### **Key Resource Facilities**

- Commercial Facilities
- Dams
- Government Facilities
- Nuclear Reactors/Materials

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<sup>1</sup> Under the Homeland Security Act, which references the definition in the USA PATRIOT Act, the term “critical infrastructure” means “systems and assets, whether physical or virtual, so vital to the United States that the incapacity or destruction of such systems and assets would have a debilitating impact on security, national economic security, national public health or safety, or any combination of those matters.” The Act defines “key resources” as “publicly or privately controlled resources essential to the minimal operations of the economy and government.”